THE DELHI MUNICIPAL CORPORATION (AMENDMENT) BILL, 2011

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BILL

further to amend the Delhi Municipal Corporation Act, 1957.

BE it enacted by the Legislative Assembly of the National Capital Territory of Delhi in the Sixty-second Year of the Republic of India as follows: -

- . 1. Short title and commencement. (1) This Act may be called the Delhi Municipal Corporation (Amendment) Act, 2011.
- (2) It shall come into force on such date as the Administrator may, by notification in the official Gazette, appoint:

Provided that different dates may be appointed for different provisions of this Act and any reference in any such provision to the commencement of this Act shall be construed as a reference to the coming into force of that provision.

- 2. General. In the Delhi Municipal Corporation Act, 1957 (hereinafter referred to as the "principal Act" -
 - (a) for the words "The Corporation" or "the Corporation", wherever they occur, the words "A Corporation" every Corporation", "each Corporation", or "Corporations", as the case may be, shall be substituted;
 - (b) for the words "Central Government" wherever occurring in different sections, the word "Government" shall be substituted except in sections 2(43), 2(51), 3(6), 9(1)(g), 22 (8), 31, 54, 90(8), 96 (c), 106, 185, 195 (1), proviso to 195 (2), 485, 486, 487, 488 and 490, 490A.
 - (c) for the word "Delhi" wherever occurring in sections 3(6), 36, 39, 41, 43, 70, 109, 147 (1), 298, 301, 355, 394, 399 and 481, the words "the area of the Corporation" shall be substituted;

and there shall also be made in any sentence in which those words occur such changes as the rules of grammar require.

- 3. Amendment of section 2. In the principal Act, in section 2, -
 - (a) for clause (6), the following clause shall be substituted, namely: -
 - "(6) "Commissioner" means the Commissioner of a Corporation;";
 - (b) for clause (7), the following clause shall be substituted, namely: -
 - "(7) "Corporation" means a Corporation established under this Act;";
 - (c) in clause (51), after the words "Central Government", the words "and the Government" shall be inserted.
- 4. Substitution of new heading for the heading of Chapter II. In the principal Act, for the heading of Chapter II, the following heading shall be substituted, namely: -

"ESTABLISHMENT OF CORPORATIONS".

5. Substitution of new sub-heading for the sub-heading of Chapter II. – In the principal Act, for the sub-heading of Chapter II, the following sub-heading shall be substituted, namely: -

"Constitution of Corporations".

- Amendment of section 3. In the principal Act, in section 3,-
 - (a) for sub-section (1), the following sub-sections shall be substituted, namely: -
 - "(1) The Government shall, by notification in the official Gazette, establish for the purposes of this Act, three Corporations charged with the municipal government of Delhi.
 - (1A) The name, area and limits of the three corporations established under subsection (1) shall be as per the fourteenth schedule;
 - (b) for sub-section (2), the following sub-section shall be substituted, namely: -
 - " (2) Every Corporation so established shall be a body corporate with name duly notified by the Government having perpetual succession and a common seal with power, subject to the provisions of this Act, to acquire, hold and dispose of property and may by the said name sue and be sued."
 - (c) for sub-section (5), the following sub-section shall be substituted, namely: -



"(5) The total number of seats of councilors and the number of seats reserved for the members of the Scheduled Castes in each Corporation, shall, at the time of establishment of such Corporation, be as determined by the Government by notification in the official Gazette";

(d) In sub-section (6), -

(i) for the first proviso, the following proviso shall be substituted, namely: -

"Provided that the total number of seats in all the Corporations in Delhi shall in no case be more than two hundred and seventy two and the number of seats in each Corporation shall be determined by the Government at the time of establishment of such Corporations:";

(ii) for the third proviso, the following proviso shall be substituted, namely: -

"Provided also that for the first election to the Corporations to be held immediately after the commencement of the Delhi Municipal Corporation (Amendment) Act, 2011, the population figures of every such Corporation as published in relation to 2001 census shall be deemed to be the population thereof as ascertained in that census.";

- (e) in sub-section (7), -
 - (i) for the words "Central Government", the word "Government" shall be substituted.
 - (ii) for the words "one-third", the words "one-half" shall be substituted.
- (f) in sub-section (8), -
 - (iii) for the words "Central Government" wherever occurring, the word "Government" shall be substituted;
 - (iv) for the words "one-third", the words "one-half" shall be substituted.
- 7. Substitution of new section for section 3A. In the principal Act, for section 3A, the following section shall be substituted, namely: -

"3A. Dívision of the area of a Corporation into zones and wards. — (1) The area of every Corporation shall be divided into a number of zones and each zone into a number of wards as specified in the Fourteenth Schedule.

(2) The Government may, by notification in the official Gazette, alter the number or the name, and increase or diminish the area of any zone or ward specified in the Fourteenth Schedule."

- 8. Amendment of section 5. In the principal Act, in section 5,-
 - (a) in sub-section (1), -
 - (i) for the word "Delhi" occurring after the word "councilors," and before the word "shall", the words "the area of a Corporation" shall be substituted;
 - (ii) for the word "Delhi" occurring at the end thereof, the words "the area of that Corporation" shall be substituted;
 - (b) in sub-section (2), for the words "Central Government", the word "Government" shall be substituted.
- 9. Amendment of section 6. In the principal Act, in section 6, for the opening phrase "The Corporation, with the previous approval of the Central Government,", the following phrase shall be substituted, namely: -

"A Corporation, with the previous approval of the Government,".

- 10. Amendment of section 52. In the principal Act, in section 52 in sub-section (2), for the opening phrase "The Central Government may, after consultation with the Government", the words "The Government may" shall be substituted.
- 11. Amendment of section 69. In the principal Act, in section 69, the word "Delhi" shall be omitted.
- 12. Insertion of new section 90A In the principal Act, after section 90, the following section shall be inserted, namely :
 - "90A. Certain officers and employees of the erstwhile corporation to become officers and employees of respective corporations
 - (1) On the establishment of the Corporations under sub-section (1) of section 3—
 - (a) the officers and employees of the erstwhile Corporation at the ward and zonal level shall become officers and employees of the respective new Corporations
 - (b) the officers and employees of the erstwhile Corporation, other than those covered under clause (a), shall be divided amongst the new Corporations by the Director of Local Bodies in consultation with the Commissioner of the erstwhile Corporation

13. Amendment of section 99. — In the principal Act, in section 99, in sub-section (1), in the concluding phrase thereof, for the words and brackets "the Municipal Fund of Delhi (hereafter in this Act referred to as "the Municipal Fund")", the following words and brackets shall be substituted, namely: -

"by the name of the area of the Corporation as specified by the Government under sub-section (1A) of section 3 (hereinafter in this Act referred to as "the Municipal Fund")".

14. Substitution of section 100.- In the principal Act, for section 100, the following section shall be substituted, namely: -

"100. Municipal Fund to be kept in the State Bank of India. — All moneys payable to the credit of the Municipal Fund in the General Account shall be received by the Commissioner of each Corporation and shall be forthwith paid into the State Bank of India to the credit of the said Account which shall be entitled "The General Account of the Municipal Fund of the Corporation."

15. Amendment of section 203. - In the principal Act, in section 203, after sub-section (2), the following sub-sections shall be inserted, namely:-

(3) The contracts already made in accordance with the provisions of the the bye-laws made thereunder prior to the commencement of the Delhi Municipal Corporation (Amendment) Act, 2011 shall be deemed to have been executed on behalf of the respective Corporations constituted under sub-section (1) of section 3 by the Commissioner until the expiry of the validity of the period of the contract,

16. Amendment of section 298. - In the principal Act, in section 298 for sub-section (1), the following sub-section shall be substituted, namely:-

"(1) All streets within the jurisdiction of each Corporation constituted under sub-section (1) of section 3 of the this Act which are or at any time become public streets, and the pavements, stones and other materials thereof shall vest in such Corporation:

"provided that no public street which immediately before the commencement of the Delhi Municipal Corporation (Amendment) Act, 2011 vested in the Union, shall, unless the Central Government with the consent of the concerned Corporation so directs, vest in such Corporation by virtue of this sub-section."

- 17. Amendment of section 479. In the principal Act, in section 479, -
- (a) in sub-section (2), for the words "Every rule made under this Act, every notification issued under sub-section (2) of section 3A and sub-section (2) of section 52 and byelaws made by the Central Government under section 349A", the words "Every rule made under clause (8) of section 22 and section 31" shall be substituted.
 - (b) after sub-section(2), the following section shall be inserted, namely: -

"(3).- Every rule made under this Act, except rules made under section 22(8) and section 31 of this Act, every notification issued under sub-section (2) of section 3A and sub-section (2) of section 52 and bye-law made by the Government under section 349A shall be laid, as soon as may be after it is made or issued, before the Legislative Assembly of Delhi, while it is in session for a total period of thirty days, which may be comprised in one session or in two or more successive sessions, and if, before the expiry of the session immediately following the session or the successive sessions aforesaid, the Legislative Assembly agrees in making any modification in the rule, bye-laws or notification or the Legislative Assembly agrees that the rule or bye-laws or notification should not be made or issued, the rule or bye-laws or notification shall thereafter have effect only in such modified form or be of no effect, as the case may be; so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done under that rule or bye-law or notification."

18. Substitution of new section for section 481A. – In the principal Act, for section 481A, the following section shall be substituted, namely: -

"481A. Regulations and bye-laws to be laid before Legislative Assembly of Delhi. — The Government shall cause every regulation made under this Act and every bye-law made under section 481 to be laid, as soon as may be after it is made or issued, before the Lagislative Assembly of Delhi, while it is in session for a total period of thirty days, which may be comprised in one session or in two or more successive sessions, and if, before the expiry of the session immediately following the session or the successive sessions aforesaid, the Lagislative Assembly agrees in making any modification in the regulation or bye-law or the Legislative Assembly agrees that the regulation or bye-law should not be made or issued, the regulation or bye-law shall thereafter have effect only in such modified form or be of no effect, as the case may be; so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done under that regulation or bye-law."

19. **Insertion of new section** 484A. – In the principal Act, in Chapter XXIV, after the heading thereof, and before section 485, the following section shall be inserted, namely: -

"484A. (1) Director of Local Bodies - The Government shall appoint a Director of Local Bodies to assist the Government and discharge functions including -

- (i) to coordinate the functions of the Corporations in respect of the common facilities and services that are under the control and management of the Corporation in whose area they are located;
- (ii) to decide, in the interim, the utilization of various assets and discharge of liabilities by the Corporations;
- (iii) to frame the recruitment rules for various posts;
- (iv) to resolve the functional and administrative anomalies or difficulties arising, if any, after constitution of the three corporations in consultation with the Commissioner(s) thereof;
- (v) to coordinate the collection and sharing of Toll Tax from Toll centres / gates that are under the control of respect of respective Corporations in which they are located on the basis of such principles as may be prescribed.
- (2) The Director of Local Bodies shall exercise such powers of the Government in relation to the affairs of the Corporations (not being power under sections 487 to 490), as the Government may, by notification in the official Gazette and subject to the conditions and restrictions (including the condition of review by itself), specify in the notification.
- (3) The terms and conditions of service and the tenure of office of the Director of Local Bodies shall be such as the Government may, by rules, prescribe.
- (4) The Government shall make available to the Director of Local Bodies such staff as the Government considers necessary for the exercise of the powers conferred on him under sub-section (2)
- 20. **Insertion of new section 490**B. In the principal Act, after section 490A, the following section shall be inserted, namely: -



- "490B.- Delegation of power by the Government. The Government may, by notification in the official Gazette, direct that any power exercisable by it under this Act shall, subject to such conditions, if any, as may be specified in the notification, be exercisable by any of its officers or by Commissioner or by any other authority."
- 21 . Insertion of new section 514~B. In the principal Act, after section 514~A , the following section shall be inserted,:
- "514^LB. Overriding effect of the provisions of the Delhi Development Act, 1957.- Notwithstanding anything contained in this Act, in case of any repugnancy between the provisions of this Act and the provisions of the Delhi Development Act, 1957, the provisions of the Delhi Development Act, 1957 shall prevail over the provisions of this Act.
- 22. Substitution of Fourteenth Schedule. In the principal Act, for the Fourteenth Schedule, the following schedule shall be substituted, namely: -

THE FOURTEENTH SCHEDULE

(See section 3A)

THE NAME, AREAS AND LIMITS OF CORPORATIONS

S.No.	Name of the Corporations	Ward No.	Name of the ward	Name of the zone
1.	North Delhi Municipal Corporation	<u>1</u>	Narela	
		2	Bankner	Narela
		3	Alipur	
		4	Bakhtawar Pur	
		5	Bhalswa Jahangir Puri	
		6	Mukund Pur	
		7	Burari	
		8	Jharoda	
		9	Malka Gani	
	•	10	Timar Pur	
		11	Mukherjee Nagar	Civil Lines
		12	G.T.B. Nagar	
-		13	Dhir Pur	
	•	14	Adarsh Nagar	
		15	Sarai Pipal Thala	
		16	Jahangir Puri-I	
		17	Samaypur Badli	
		18	Libas Pur	
		19	Bhalswa	
		2 0	Jahangir Puri-II	
		21	Rohini	
		22	Rithala	

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	23	Budh Vihar Vijay Vihar	
	25	Pooth kalan	
	26	Sahibabad Dault Pur	
	27	Begampur	 Narela
	2 8	Bawana	Nareia
	29	Karala	
	30	Mundaka Nort	 Najafgarh
	31	Nangloi Jat West Nilothi	Narela
	32 33	Pratap Nagar	Harola
	33	Nithari	
	35	Kirai Suleman Nagar	
	36	Prem Nagar	_
	37	Sultanpuri East	Rohini
	3 8	Mangol Puri North	
	39	Sultanpur Majra	
	40	Sultanpuri South	
	41	Guru Harikishan Nagar	
•	42	Peeragarhi	
	43	Nangloi East	West
1	44	Quammruddin Nagar	,
	45	Rohini South	
ī	46	Mangolpuri East	Rohini
	47	Mangolpuri	_
	48	Mangolpuri West	
	49	Rohini North	_
	5 0	Rohini Central	_
	<u>5</u> 1	Rohini East	Rohini
	52	Naharpur	
	53	Pilampura South	
	54	Pitampura North	
	55	Shalimar Bagh North	
	5 6	Shalimar Bath South	
	57	Paschim Vihar South	 West
	5 8	Paschim Vihar North	avest
	59	Rani Bagh	
	60	Saraswati Vihar	
	6 <u>1</u> 62	Tri Nagar Rampura	•
	63	Kohat Enclave	
	64	Shakur Pùr	Rohini
	65	Nimri Colony	
	66	Sawan Park	
	67	Wazirpur	
	68	Ashok Vihar	\dashv
	69	Kamla Nagar	
	70	Rana Partap Bagh	_
	70	Sangam Park	Civil Lines
	71	Model Town	-
	73	Shastri Nagar	S.P.Zone
	74	Inder Lok Colony	Karol Bagh Zone
<u> </u>	75	Kishan Gani	
	76	Deputy Ganj	
	77	Kashmere Gate	
	7 8	Majnu Ka Tilla	Civil Lines
	79	Jama Masjid	
	80	Chandni Chowk	City
	81	Minto Road	
	82	Kucha Pandit	
	83	Bazaar Sita Ram	
	84	Turkman Gate	
,	85	Idgah Road	S. P. Zone
	86	Ballimaran	City
	87	Ram Nagar	S.P. Zone
	<u>88</u>	Qasabpura	
			_
		Pahardani	
	89	Paharganj Model Basti 4	
	89 90	Model Basti 4	
	89		Karol Bagh Zone

		94	West Patel Nagar	Karol Bach 7o
		95	East Patel Nagar New Ranjit Nagar	Karol Bagh Zo
		96 97	Kirti Nagar	
		98	Mansarovar Garden	
		99	Moti Nagar	West
		100	Karam Pura	
		149	Rajinder Nagar	
		15 0	Pusa	
		151	Inderpuri	Karol Bagh Zo
		152	Naraina	•
	South Delhi Municipal Corporation	101	Raja Garden	
2 .	South Deini Municipal Corporation	102	Raghubir Nagar	
		102	Punjabi Bagh	
		104	Madipur	
		105	Rajouri Garden	West
		106	Tagore Garden	
		107	Vishnu Garden	
		108	Khyala	
		109	Janak Puri North	
		110	Nangal Raya	
		111	Hari Nagar	
		112	Subash Nagar	
		113	Mahavir Nagar	
		114	Tilak Nagar	
		115	Major Bhupinder Singh Nagar	West
		116	Vikaspuri East	
		117	Janakpuri West	
		118	Janakpuri South	
		119	Milap Nagar	
		120	Sitapuri	Najafgarh
		121	Kanwar Singh Nagar	,
		122	Hastsal	West
		123	Vikaspuri	
		124	Vikas Nagar	
		125	Mohan Garden	
		126	Nawada	West
	•	127	Uttam Nagar	
		128	Bindapur	
		129	Dabri	
		130	Manglapuri	
		131	Sagarpur	
		132	Sagarpur West	
		133	Chhawla	
		134	Nangli Sakravati	Najafgarh
		135	Kakraula .	
		136	Matiala	
		137	Roshanpura	
		137 138	Najafgarh	, ·
		139	Dichaon Kalan	
		140	Khera	
	•	140	Bi'wasan	
		141	Raj Nagar	-
		143	Kaj Nagai Kapashera	
		143	Mahipalpur	Najafgarh
	•	145	Palam .	1
		145	Sadh Nagar	
		147	Mahavir Enclave	
		147	Madhu Vihar	1
		153	Darya Ganj	
		154	Nizamuddin	City
		155		- Oity
			Lajpat Nagar	1
		156	Bhogal Keeturha Nagar	Central
		157	Kasturba Nagar	- Centrai
		15 8	Kotla Mubarakpur	-
		159	Andrews Ganj	
		160	Amar Colony	
		161	Malviya Nagar Village Hauz Rani	1
		162	I Milana Hawa Dani	i e

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		166	Munirka	South
		167	R.K.Puram	
		16 8	Nanak Pura	
,	•	169	Lado Sarai	
		17 0	Mehrauli	
		171	Vasant Kunj	
		172	Kishangarh	Najafgarh
		173	Said ul Ajaib	
		174	Chhatarpur	
		175	Aya Nagar	
		176	Bhati	
		177	Sangam Vihar	
		17 8	Deoli	South
		179	Tigri	
		180	Dakshin Puri Extn.	
		181	Khanpur	
		182	Ambedkar Nagar	
	•	183	Madangir	
		184	Pushp Vihar	
		185	Tuglakabad Extn.	
-,		186	Sangam Vihar West	
		187	Sangam Vihar Central	Central
		188	Sangam Vihar East	——
		189	Chiragh Delhi	Osuat
	•	190	Chiltaranjan Park	South
		190	Shahput Jat	Central
-	-	192	Greater Kailash-I	South
		193	Sriniwas Puri	
		— 193 194	East of Kailash	
		195		
	•	195	Govind Puri	
		196	Kalkaji	
			Tughlakabad	
		198	Pul Pehlad	
 ·		199	Teh Khand	
— 		2 00	Harkeshnagar	
		<u>201</u>	Jailpur	Central
		202	Meetha Pur	
		203	Badarpur	
		2 04	Molarband	
		205	Zakir Nagar	
		2 06	Okhla	
		2 07	Madanpur Khadar	
		2 08	Sarita Vihar	
3.	East Delhi Municipal Corporation	2 0 9	Mayor Vihar Ph-I	
		21 0	Dallupura	
		211	Trilok Puri	
		212	New Ashok Nagar	
	,	213	Kalyan Puri	
		21 4	Khichripur	Shahdara South
		215	Kondli	
		216	Gharoli	
		217	Vinod Nagar	
		21 8	Mandawali	
		219	Mayur Vihar Ph-II	—
		22 0	Patparganj	_
		221	Kishan Kuni	
		222	Laxmi Nagar	
		223	Shakarpur	
		224	Pandav Nagar	_
		225	Anand Vihar	
,		226	Vishwash Nagar	
		227	I.P.Extension	
	'	228	Preet Vihar	Shahdara South
		229	Krishna Nagar	
		23 0	Geeta Colony	_
-;		230	Ghondli George	_
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	-	220		
-		232	Anarkali	
		233	Dhara Pura	
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	23 8	Jhilmil	
	23 9	Vivek Vihar	
	2 40	Dilshad Colony	
	241	Dilshad Garden	
	242	New Seema Puri	
	. 243	Nand Nagri	
1	244	Sunder Nagri	
	245	Durga Puri	
	246	Ashok Nagar	Objektedent North
	· 247	Ram Nagar	Shahdara North
	24 8	Welcome Colony	
	24 9	Chauhan Bangar	
	25 0	Zaffrabad	
	251	New Usmanpur	
	252	Mauj Pur	
	253	Bhajanpura	
	25 4	Brahampuri	
	255	Ghonda	
	256	Yamuna Vihar	
	257	Subbash Mohalla	
	25 8	Kardampuri	
,	25 9	Janta Colony	
	26 0	Babarpur	
	261	Jiwanpur	
	262	Gokalpur	
	263	Saboli	
***	2 64	Harsh Vihar	Shahdara North
	265	Shiv Vihar	
	266	Karawal Nagar East	
	267	Nehru Vihar	
	26 8	Mustafabad	
	269	Khajoori Khas	
	27 0	Tukhim Pur	
	271	Karawal Nagar West	
	272	Sonia Vihar	

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STATEMENT OF OBJECTS AND REASONS

Serious concerns had been expressed for quite some time about the constant deteriorating state of basic civic services in Delhi and the ever increasing woes of the Delhites on that account. As long back as in 1989, the Balakrishnan Committee constituted by the Ministry of Home Affairs, Government of India, on reorganization of Delhi set-up, recommended that the monolithic Municipal Corporation of Delhi (MCD) may be abolished and replaced by a number of compact municipalities at various centers in Delhi in the interest of providing to the public more efficient civic services. Looking at the monolithic structure of the MCD having jurisdiction over 94.22 percent of the area and 95.90 percent of the population (2001) of the NCT of Delhi with comparative remoteness of its power centre from the people, it is meant to serve, the Virendera Prakash Committee set-up by the Government of National Capital Territory of Delhi also recommended in its report in February, 2001, to split MCD into four Corporations and two Councils. Recently, Group of Ministers (GOM) also made Recommendations for splitting the Corporation into five.

The need for splitting the MCD is being felt all the more now with the phenomenal growth of population which may reach two crore in the next 8-10 years.

The min objective behind the Delhi Municipal Corporation (Amendment) Bill, 2011 is to make enabling provisions in law for restructuring of the MCD through creation of three Corporations in the National Capital Territory of Delhi.

The Bill also provides for stream-lining of the functional domain of the Corporation with delegation of powers vesting in the Central Government to the Government of NCT of Delhi.

Hence, this Bill.

(RAJ KUMAR CHAUHAN) MINISTER OF URBAN DEVELOPMENT

FINANCIAL MEMORANDUM

The Delhi Municipal Corporation (Amendment) Bill, 2011 does not involve at the moment any additional financial assistance to the Corporation from the Central Government through substantive expenditure from the Consolidated Fund of the National Capital Territory of Delhi.

In so far as the Delhi Municipal Corporation of Delhi is concerned, its restructuring is proposed to be so done that there is no need for additional building, other infrastructure and staff. Posts of Commissioners will have to be created for two new corporations besides, certain statutory posts as required under section 89 of the DMC Act like Municipal Engineer, Municipal Health Officer, Education Officer, Municipal Chief Accountant, Municipal Secretary and Chief Auditor while would have to be created in regard to two new corporations and the said posts could be filled-up in accordance with the provisions of the Recruitment rules for these posts. To this extent, there would be an additional financial liability which will be met through internal resources and no financial assistance will be sought from the MHA / Government of India. The existing infrastructure and staff shall be divided amongst the Corporations.

MEMORANDUM REGARDING DELEGATED LEGISLATION

Clauses 17, 18 of the Delhi Municipal Corporation (Amendment) Bill, 2011 empower the Government to make rules and bye-laws and approve the regulations and bye-laws made by the Corporation.

The matters in respect of which rules may be made and regulations and bye-laws approved are matters of administrative details and procedure and, as such, the delegation of legislation power is normal.